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CASE CLOSURE UNDER THE ENFORCEMENT PRIORITY SYSTEM

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¹ The EPS rating information is as follows:
Filed: November 16, 2017.

. Complaint Filed: November 1, 2017. Responses

² Towne was first elected as State Attorney in LaSalle County, IL, in 2006, and he lost his re-election bid in 2016. Citizens for Towne State's Attorney is registered with Illinois State Board of Elections as Towne's campaign committee. He is currently a special prosecutor at the Illinois Office of the State's Attorney Appellate Prosecutor.

1 The Complaint alleges that PFSB, a federally chartered savings association in Peru, Illinois,
2 violated the Act by contributing to the Committee between 2007 and 2016.³ Complaint Attachments
3 indicate the Committee disclosed contributions from PFSB in campaign finance reports filed with
4 the Illinois State Board of Elections.⁴ The Complaint also alleges that Jonathan Brandt, the Bank's
5 Vice Chairman, directed the Bank to make the contributions.⁵

6 PFSB's response admits that it paid \$2,550 to the Committee from 2007 through 2016, but
7 claims the payments were for entry fees and advertising as a sponsor for the Committee's golf
8 outings, and denies that these payments constitute campaign contributions.⁶ Brandt responds that he
9 never directed or requested that PFSB contribute to Towne's campaign, and that he does not have
10 the power or authority to do so.⁷

11 The Federal Election Campaign Act of 1971, as amended ("the Act"), and Commission
12 regulations prohibit any national bank or a corporation organized by authority of any law of Congress
13 from making a contribution or expenditure in connection with any election to any political office,
14 including local, State and Federal offices.⁸ A contribution includes any "direct or indirect payment,
15 distribution, loan, advance, deposit, or gift of money, or any services, or anything of value" to any

³ Compl. at 1. PFSB is a Federal Savings Association chartered and regulated by the Office of the Comptroller of the Currency, and insured by the Federal Deposit Insurance Corporation (FDIC).

⁴ Compl., Attach. at 1-2. Reports filed with the Illinois State Board of Elections, viewable on its website, show that the Committee reported multiple contributions from PFSB as "Individual Contributions." See <http://elections.il.gov/>

⁵ Compl. at 1.

⁶ PFSB Response at 1. The PFSB Response attached copies of cancelled checks from PFSB, payable to Citizens for Brian Towne, dating from 2013 to 2016.

⁷ *Id.* Brandt also states that he and his law firm contributed a total of \$7,119.94 to Towne's campaign over a ten-year period, in the form of attendance fees for campaign fundraiser golf outings, advertising costs at golf outings, and two fundraiser cookouts held at Brandt's home. Brandt Resp. at 1-2.

⁸ 52 U.S.C. § 30118(a); 11 C.F.R. § 114.2. These provisions also prohibit directors or officers of national banks from consenting to such contributions. *Id.*

1 candidate or campaign committee in connection to any election to any political office.⁹ The entire
2 amount paid to attend a fundraiser or other political event and the entire amount paid as the purchase
3 price for a fundraising item sold by a political committee is a contribution.¹⁰ In this matter, the
4 available record, including the Committee's Illinois campaign finance reports, suggest that PFSB's
5 \$2,550 disbursements to the Committee for golf tournament entry fees and advertising constituted
6 contributions, not merely payments.¹¹

7 However, because of the low dollar amount at issue, we recommend that the Commission
8 dismiss the allegations consistent with the Commission's prosecutorial discretion to determine the
9 proper ordering of its priorities and use of agency resources. *Heckler v. Chaney*, 470 U.S. 821, 831-
10 32 (1985). We also recommend that the Commission approve the attached Factual and Legal
11 Analysis, close the file as to all respondents and send the appropriate letters.

⁹ 52 U.S.C. § 30118(b)(2) (does not include a loan of money by a bank made in accordance with the applicable banking laws and regulations and in the ordinary course of business).

¹⁰ 11 C.F.R. § 100.53.

¹¹ In reports filed with the Illinois State Board of Elections, the Committee reported \$1,900 of contributions from PFSB that were made inside the Statute of Limitations. *See* 28 U.S.C. § 2462. However, documents attached to the PFSB response indicate that PFSB contributed an additional \$150 during that time that was not reported by the Committee, for a total of \$2,050.

RECOMMENDATIONS


1. Dismiss the allegations that Peru Federal Savings Bank, Jonathan Brandt, Brian Towne, and Citizens for Towne State's Attorney, violated the Act and Commission regulations, pursuant to the Commission's prosecutorial discretion under *Heckler v. Chaney*, 470 U.S. 821 (1985);
2. Approve the attached Factual and Legal Analysis and the appropriate letters; and
3. Close the file as to all respondents.


Lisa J. Stevenson
General Counsel

Kathleen M. Guith
Associate General Counsel

2.6.18
Date

BY: 
Stephen Gura
Deputy Associate General Counsel


Jeff S. Jordan
Assistant General Counsel


Donald E. Campbell
Attorney

Attachment:
Factual and Legal Analysis

**FEDERAL ELECTION COMMISSION
FACTUAL AND LEGAL ANALYSIS**

RESPONDENTS: Peru Federal Savings Bank MUR 7295
Jonathan Brandt
Brian Towne
Citizens for Towne State's Attorney

I. INTRODUCTION

This matter was generated by a complaint alleging violations of the Federal Election Campaign Act of 1971, as amended ("the Act") and Commission regulations by Peru Federal Savings Bank ("PFSB"), Jonathan Brandt, Brian Towne, and Citizens for Towne State's Attorney ("the Committee").¹ It was scored as a low-rated matter under the Enforcement Priority System, by which the Commission uses formal scoring criteria as a basis to allocate its resources and decide which matters to pursue.

II. FACTUAL AND LEGAL ANALYSIS

A. Factual Background

The Complaint alleges that PFSB, a federally chartered savings association in Peru, Illinois, violated the Act by contributing to the Committee between 2007 and 2016.² Complaint Attachments indicate the Committee disclosed contributions from PFSB in campaign finance reports filed with the Illinois State Board of Elections.³ The Complaint also alleges that

¹ Towne was first elected as State Attorney in LaSalle County, IL, in 2006, and he lost his re-election bid in 2016. Citizens for Towne State's Attorney is registered with Illinois State Board of Elections as Towne's campaign committee. He is currently a special prosecutor at the Illinois Office of the State's Attorney Appellate Prosecutor.

² Compl. at 1. PFSB is a Federal Savings Association chartered and regulated by the Office of the Comptroller of the Currency, and insured by the Federal Deposit Insurance Corporation (FDIC).

³ Compl., Attach. at 1-2. Reports filed with the Illinois State Board of Elections, viewable on its website, show that the Committee reported multiple contributions from PFSB as "Individual Contributions." See <http://elections.il.gov/>

Jonathan Brandt, the Bank's Vice Chairman, directed the Bank to make the contributions.⁴

PFSB's response admits that it paid \$2,550 to the Committee from 2007 through 2016, but claims the payments were for entry fees and advertising as a sponsor for the Committee's golf outings, and denies that these payments constitute campaign contributions.⁵ Brandt responds that he never directed or requested that PFSB contribute to Towne's campaign, and that he does not have the power or authority to do so.⁶

B. Legal Analysis

The Federal Election Campaign Act of 1971, as amended ("the Act"), and Commission regulations prohibit any national bank or a corporation organized by authority of any law of Congress from making a contribution or expenditure in connection with any election to any political office, including local, State and Federal offices.⁷ A contribution includes any "direct or indirect payment, distribution, loan, advance, deposit, or gift of money, or any services, or anything of value" to any candidate or campaign committee in connection to any election to any political office.⁸ The entire amount paid to attend a fundraiser or other political event and the entire amount paid as the purchase price for a fundraising item sold by a political committee is a contribution.⁹ In this matter, the available record, including the Committee's Illinois campaign

⁴ Compl. at 1.

⁵ PFSB Response at 1. The PFSB Response attached copies of cancelled checks from PFSB, payable to Citizens for Brian Towne, dating from 2013 to 2016.

⁶ *Id.* Brandt also states that he and his law firm contributed a total of \$7,119.94 to Towne's campaign over a ten-year period, in the form of attendance fees for campaign fundraiser golf outings, advertising costs at golf outings, and two fundraiser cookouts held at Brandt's home. Brandt Resp. at 1-2.

⁷ 52 U.S.C. § 30118(a); 11 C.F.R. § 114.2. These provisions also prohibit directors or officers of national banks from consenting to such contributions. *Id.*

⁸ 52 U.S.C. § 30118(b)(2) (does not include a loan of money by a bank made in accordance with the applicable banking laws and regulations and in the ordinary course of business).

⁹ 11 C.F.R. § 100.53.

1 finance reports, suggest that PFSB's \$2,550 disbursements to the Committee for golf tournament
2 entry fees and advertising constituted contributions, not merely payments.¹⁰

3 Accordingly, because of the low dollar amount at issue, the Commission dismisses the
4 allegations consistent with the Commission's prosecutorial discretion to determine the proper
5 ordering of its priorities and use of agency resources. *Heckler v. Chaney*, 470 U.S. 821, 831-32
6 (1985).

¹⁰ In reports filed with the Illinois State Board of Elections, the Committee reported \$1,900 of contributions from PFSB that were made inside the Statute of Limitations. *See* 28 U.S.C. § 2462. However, documents attached to the PFSB response indicate that PFSB contributed an additional \$150 during that time that was not reported by the Committee, for a total of \$2,050.